

Message Text

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ACTION IO-13

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-09 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

AF-10 ARA-11 EA-11 EUR-25 NEA-10 SAJ-01 OMB-01 RSR-01

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P R 152239 Z MAY 73

FM USMISSION USUN NY

TO SECSTATE WASHDC PRIORITY 8001

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION BERLIN

USMISSION NATO

C O N F I D E N T I A L USUN 1835

E. O. 11652: GDS

TAGS: PFOR, GW, GE, UR, UN

SUBJECT: UN ENTRY OF TWO GERMAN STATES

REF: A. USUN 1814, B. BONN 6285

SUMMARY: DURING BRIEF DISCUSSION OF GERMAN QUESTION WITH AMBASSADORS SCALI AND BENNETT MAY 10 , SOVIET PERMREP MALIK GAVE APPEARANCE OF BEING POORLY INFORMED RE STATUS UN ENTRY OF TWO GERMAN STATES. USUN RECOMMENDS WE BE AUTHORIZED TO BEGIN PRELIMINARY CONSULTATIONS WITH MALIK AND HIS STAFF, IN CONCERT WITH UK AND FRANCE AS APPROPRIATE, AS SOON AS POSSIBLE. WE CONTINUE TO BELIEVE WE SHOULD IF A ALL FEASIBLE AVOID SC CONSIDERATION OF FRG/ GDR APPLICATIONS IN JUNE WHEN MALIK WILL BE PRESIDENT; BUT WE ARE CONVINCED TIMELY CONSULTATIONS ARE NECESSARY IN ANY CASE -- PARTICULARLY IF SC RECEIVES APPLICATIONS WHILE MALIK IS IN CHAIR. END SUMMARY.

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2. DURING INFORMAL CONVERSATION WITH AMBASSADORS SCALI AND BENNETT MAY 10, SOVIET PERM REP MALIK TOUCHED BRIEFLY ON ENTRY OF TWO GERMANIES INTO UN, COMPLAINING FRG WAS UNDULY " DELAYING" SUBMISSION ITS APPLICATION FOR

MEMBERSHIP.

3. SCALI NOTED THAT FRG AND GDR HAD AGREED TO SUBMIT APPLICATIONS SIMULTANEOUSLY AND THAT LEGISLATION REGARDING FRG' S UN APPLICATION WAS NOT BEFORE PARLIAMENT IN BONN. GENERAL SCENARIO FOR UN ENTRY HAD BEEN DISCUSSED BY FRG AND GDR AS WELL AS BY WESTERN THREE AND USSR. WE LOOKED FORWARD TO CLOSE CONSULTATIONS WITH SOVIET, BRITISH AND FRENCH MISSIONS TO ENSURE THAT ENTRY PROCESS WAS ACCOMPLISHED SMOOTHLY, ONCE FRG PARLIMENTARY REQUIREMENTS COMPLETED AND APPLICATIONS OF TWO GERMAN STATES SUBMITTED.

4. JUST BEFORE CHANGING SUBJECT, MALIK NOTED HE HAD NOT BEEN INFORMED OF ANY SCENARIO OR UNDERSTANDINGS REGARDING ENTRY OF TWO GERMANIES.

5. COMMENT: MALIK, WHO WAS ACCOMPANIED BY SMUN POLCOUNS OVINNIKOV, SEEMED REMARKABLY ILL- INFORMED ABOUT UN ASPECTS OF GERMAN QUESTION. AT SAME TIME, DURING WIDE- RANGING MAY 9 CONVERSATION MALIK SEEMED DISPOSED TOWARD BUSINESS- LIKE CONSULTATIONS WITH US, APPARENTLY DESIRING TO AVERT PUBLIC US- USSR CONFRONTATION IN UN ON EVE BREZHNEV VISIT.

6. DESPITED MALIK' S CONSTRUCTIVE POSTURE, WE CONTINUE TO FEAR THAT HE WILL ATTEMPT TO EXPLOIT THE GERMAN ADMISSIONS QUESTION TO THE NARROW POLITICAL ADVANTAGE OF USSR. TEMPTATION TO DO SO WILL BE PARTICULARLY GREAT IF ISSUE COMES TO HEAD IN SC DURING JUNE, WHILE MALIK IS PRESIDENT. ONE KEY OBJECT OF EARLY CONSULTATIONS WOULD BE TO COMMIT MALIK TO PROPOSITION THAT IN CONTEXT BREZHNEV VISIT, IMPROVED US- SOVIET RELATIONS AND EUROPEAN DETENTE, GERMAN ADMISSIONS MUST NOT BECOME COLD WAR FOOTBALL. MAY10 CONVERSATION WITH MALIK PROVIDES GOOD BASIS FOR SUCH EFFORT.

7. IF WE CAN DO SO WITHOUT UNSEEMLY AND ULTIMATELY COSTLY EXERCISE IN FOOT DRAGGING, IT WOULD BE PREFERABLE TO DEFER ADMISSIONS CONSIDERATION IN SC UNTIL JULY, WHEN UK WILL OCCUPY PRESIDENCY .
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AT THAT TIME WE COULD MINIMIZE PROSPECT OF SUCCESS BY MALIK IN ANY EFFORT TO MAKE ADMISSION OF TWO GERMAN STATES APPEAR TO BE VICTORY FOR SOVIET DIPLOMACY.

8. IN ANY CASE, SINCE BLECH HAS INDICATED FRG WOULD NOT OBJECT TO INFORMAL CONTACTS WITH SOVIETS IN NEW YORK PRIOR TO FINAL ACTION IN BUNDESRAT (PARA 6, REFTEL B), AND SINCE IT NOW SEEMS CLEAR FINAL PARLIAMENTARY APPROVAL WILL BE READILY OBTAINED, BELIEVE WE SHOULD APPROACH MALIK - IN CONCERT WITH BRITISH, BREHCH AS APPROPRIATE - AT AMBASSADORIAL LEVEL AS SOON AS POSSIBLE, AS FOLLOW- UP TO MAY 9 SCALI- MALIK MEETING. WE THINK IT WOULD BE TACTICALLY ADVANTAGEOUS TO ESTABLISH DIALOGUE WITH MALIK WELL IN ADVANCE OF BREZHNEV' S US VISIT.

IN ORDER TO CAPITALIZE ON MALIK' S BUDDING PRE- SUMMIT
COOPERATIVE MOOD.

9. EARLY CONSULTATIONS WITH SOVIETS IN NEW YORK WILL BE
PARTICULARLY IMPORTANT IF FRG/ GDR APPLICATIONS ARE RECEIVED
IN JUNE, WHEN MALIK IS SC PRESIDENT, FOR TWO REASONS:
(A) AS WE HAVE EARLIER SUGGESTED, IN UNSTRUCTURED SITUATIONS
MALIK (WHO HAS STRONG COLD- WARRIOR
INSTINCTS) TENDS TO EXPLOIT SC PRESIDENCY TO GAIN MAXIMUM
NUMBER OF PROPAGANDA POINTS, (B) SC' S AGENDA FOR JUNE ALREADY
CONTAINS TWO MAJOR ITEMS - MIDDLE EAST AND NAMIBIA - WHICH
NECESSARILY WILL OCCUPY MUCH OF SC PRESIDENT' S TIME.

10. ACTION REQUESTED: IN LIGHT OF ABOVE, RECOMMEND (A) WASH-
INGTON CONSIDER POSSIBILITY OF DELAYING SC ACTION UNTIL JULU
AND (B) WE BE AUTHORIZED IN ANY CASE TO UNDERTAKE WITHIN
NEXT WEEK OR SO- AFTER CONFERRING WITH UK, FRENCH AND
FRG MISSIONS, AND WITH APPROPRIATE CONCURRENCE OF BONN
GROUP - PRELIMINARY AND GENERAL CONSULTATIONS WITH
MALIK AND HIS STAFF REGARDING ENTRY OF TWO GERMAN
STATUES. THIS COULD BE DONE EITHER BILATERALLY OR ON TRIPARTITE
BASIS; WE BELIEVE MODALITIES CAN EASILY BE WORKED OUT IN
NEW YORK.
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